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Publication

Select Committee
On
Conservation
Authorities



Interim Report 1966



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#### ACKNOWLEDGEMENTS

During the visits of the Committee the members and staff of the conservation authorities were most helpful and additional information requested has been provided promptly.

Many excellent briefs have been submitted by the conservation authorities, municipalities, an Ontario Government agency, associations and individuals. The Department of Energy and Resources Management and other departments of the Government of Ontario have supplied information on various phases of the matter.

The Committee wishes to thank these organizations and persons for their co-operation.

The Committee also wishes to thank Mr. James A. Taylor, Q.C., Legal Counsel, Mr. H. G. Hooke, B. Sc. F., Technical Advisor and Mrs. H. G. Rowan, C. A., Secretary, for their assistance and advice.



#### MEMBERS OF

### SELECT COMMITTEE ON CONSERVATION AUTHORITIES

	<del></del>
D. Arthur Evans, Chairman	. Simcoe Centre
Maurice Hamilton	. Renfrew North
R. J. Harris	Beaches
Louis M. Hodgson	Scarborough East
George A. Kerr	Halton
Donald C. MacDonald	York South
W. Darcy McKeough	Kent West
Robert F. Nixon	Brant
Neil L. Olde	. Middlesex South
Farquhar R. Oliver	Grey South
Donald A. Paterson	Essex South
Gord. W. Pittock	Oxford
Allan E. Reuter	Waterloo South
(Mrs.) H. G. Rowan, C.A	Secretary to the Committee
James A. Taylor, Q.C	Legal Counsel to the Committee
H. G. Hooke, B.Sc.F	Technical Advisor to the Committee



To The Honourable
The Legislative Assembly of
The Province of Ontario

Parliament Buildings, Toronto, Ontario, March 15th, 1966.

Honourable Members:

The Select Committee on Conservation Authorities was appointed by the Third Session of the Twenty-seventh Parliament on Tuesday, June 22nd, 1965, on a motion by the Honourable John P. Robarts, Q. C., Prime Minister of Ontario, seconded by the Honourable J. R. Simonett, Minister of Energy and Resources Management

"Ordered, That a Select Committee of this House be appointed to inquire into and review the provisions of The Conservation Authorities Act and such other Acts of this Legislature relevant to the powers exercised by conservation authorities as the Committee may deem appropriate

And that without limiting the generality of the foregoing to inquire into and review the following matters:

- (a) the constitution and powers of conservation authorities including the number and method of appointment of members;
- (b) the system of financing the work of conservation authorities and the ability of local municipalities to pay for their share of conservation schemes;
- (c) the power of conservation authorities to acquire or expropriate lands and the methods used therefor;
- (d) the administrative practices and methods of conservation authorities in carrying out their responsibilities under The Conservation Authorities Act.

And that the Select Committee have authority to sit during the interval between Sessions and have full power and authority to employ counsel and such other personnel as may be deemed advisable and to call for persons, papers and things and to examine witnesses under oath, and the Assembly doth command and compel attendance before the said Select Committee of such persons and



the production of such papers and things as the Committee may deem necessary for any of its proceedings and deliberations, for which purpose the Honourable the Speaker may issue his warrant or warrants.

And the said Committee to consist of thirteen members to be composed as follows:-

Mr. Evans (Chairman), Messrs. Hamilton, Harris, Hodgson (Scarborough East), Kerr, MacDonald, McKeough, Nixon, Olde, Oliver, Paterson, Pittock and Reuter.".

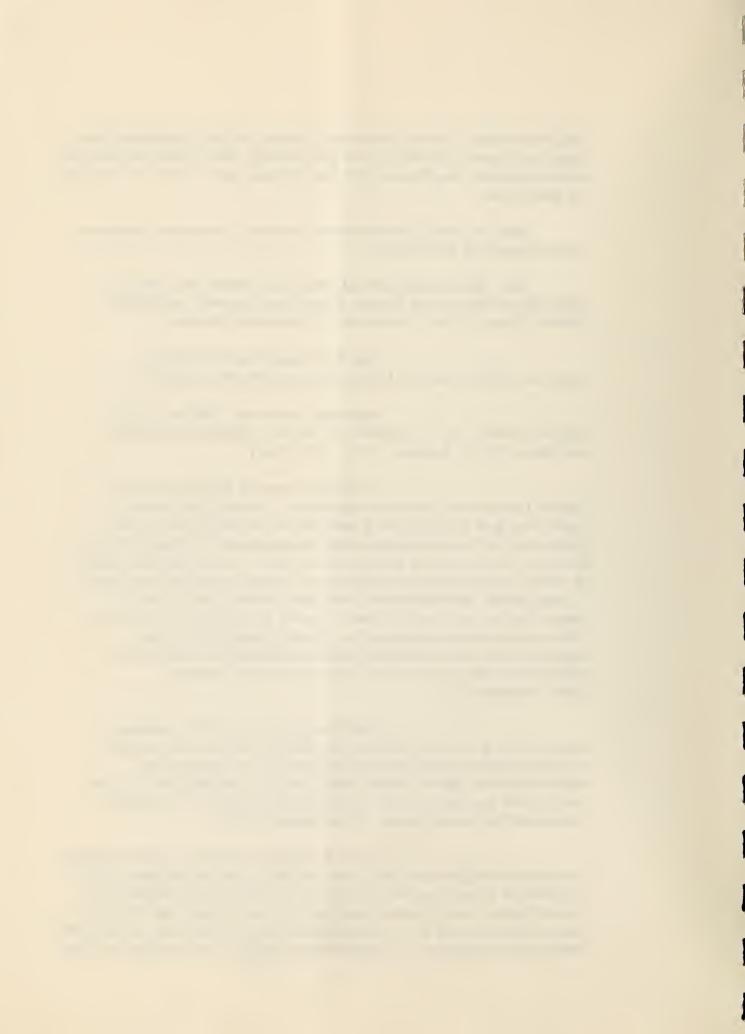
The first meeting was held on July 7th, 1965, and the following appointments made:-

Messrs. James A. Taylor, Q.C., Legal Counsel, H. G. Hooke, B.Sc.F., Technical Advisor, and Mrs. H. G. Rowan, C.A., Secretary.

An advertisement stating that the Select Committee had been appointed, quoting the terms of reference and inviting the presentation of submissions was published in the daily and weekly newspapers of Ontario during the week commencing August 23rd, 1965. (See Appendix B). A letter inviting the presentation of submissions and enclosing a copy of the advertisement was sent to the clerk of each municipality and the chairman of each conservation authority. The response was impressive. Ninety-eight briefs and submissions were received from conservation authorities, municipalities, associations and interested persons. (See Appendix C).

The Committee held 21 meetings, comprising a total of 58 days of which 37 days were spent in visiting Ontario conservation authorities and obtaining information in other areas, and 21 days in sittings in Toronto. During the ten days on which formal hearings were held 22 presentations were made. (See Appendix D).

Since the first steps were taken toward resource management on a river valley basis in the late 1930's significant progress has been made. Many fine examples of conservation works were seen by the Committee, the result of local initiative and government assistance combining to overcome recognized problems. Conservation authorities in Ontario point



with pride to major accomplishments in flood and erosion control, forestry and related aspects of watershed management.

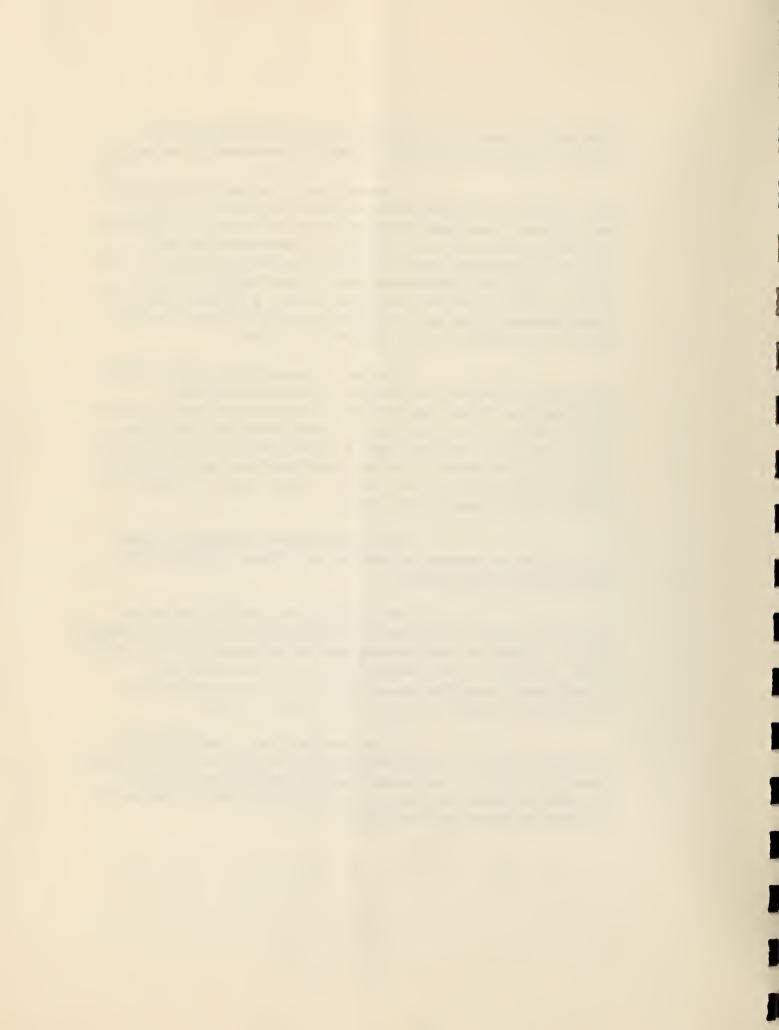
In recent years the public has become more aware of its dependence on natural resources, which in the past have been taken for granted and the result is a growing demand for action to reclaim what has been damaged and to preserve for future generations those resources which are still intact. While such awareness has provided support for the concept of conservation it has also created a greater number of more complex problems; problems which will require money, technical assistance and co-operation to solve.

The basic concept of the conservation authorities movement encourages co-operation among municipalities in the management of their natural resources in a river valley. The Conservation Authorities Act, which was enacted in 1946, is in principle a sound guide for action by the conservation authorities and with modifications can be made to resolve the problem of the wise use of soil, water, woods and wildlife for the people of an area.

Many and diverse problems relating to conservation authorities have already been brought to the attention of the Committee.

While on the one hand conservation authorities indicate that they are faced with a variety of obstacles which, at present, are limiting their effectiveness, on the other hand, individuals and municipalities have questioned the organization, procedures and practices of some authorities indicating the need for further study in this regard.

All the suggestions, complaints and problems that have been brought to the attention of the Committee must be carefully considered. An opportunity must also be provided for those who have not yet presented their submissions to appear before the Committee.

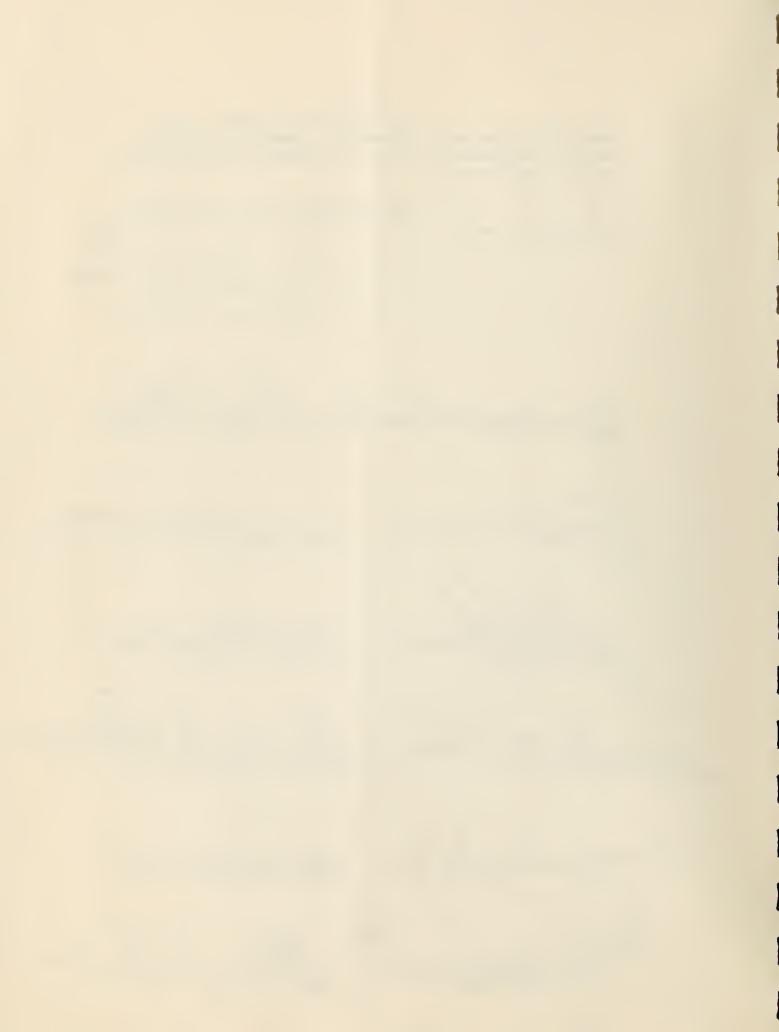


A final report therefore cannot be made at this time and the Committee respectfully requests that it be re-appointed in order to complete its deliberations and recommendations.

The Committee respectfully submits

its Interim Report.

D. Arthur Evans, Chairman



#### APPENDIX

#### CONTENTS

#### Appendix

- A Conservation Authorities, January, 1966.
- B Advertisement, August, 1965.
- C Written Submissions to January 14th, 1966.
- D Attendances to January 14th, 1966.



#### CONSERVATION AUTHORITIES

#### JANUARY 1966

Established under

The Conservation Authorities Act R. S. O. 1960, Chapter 62

Ausable River Conservation Authority Big Creek Region Conservation Authority Cataraqui Region Conservation Authority Catfish Creek Conservation Authority Central Lake Ontario Conservation Authority Credit Valley Conservation Authority Crowe Valley Conservation Authority Ganaraska Region Conservation Authority Grand Valley Conservation Authority Halton Region Conservation Authority Holland Valley Conservation Authority Junction Creek Conservation Authority Kettle Creek Conservation Authority Lakehead Region Conservation Authority Lower Thames Valley Conservation Authority Maitland Valley Conservation Authority Mattagami Valley Conservation Authority Metropolitan Toronto and Region Conservation Authority Moira River Conservation Authority Napanee Region Conservation Authority Niagara Peninsula Conservation Authority North Grey Region Conservation Authority Nottawasaga Valley Conservation Authority Otonabee Region Conservation Authority Otter Creek Conservation Authority Prince Edward Region Conservation Authority Raisin River Conservation Authority Sauble Valley Conservation Authority Saugeen Valley Conservation Authority Sault Ste. Marie Region Conservation Authority South Nation River Conservation Authority Spencer Creek Conservation Authority Sydenham Valley Conservation Authority Upper Thames River Conservation Authority Whitson Valley Conservation Authority

PLUS!

The Grand River Conservation Commission established by: The Grand River Conservation Act, 1938



#### CONSERVATION AUTHORITIES

JANUARY 1966 (continued)

Established by
The Grand River Conservation Act, 1938

Grand River Conservation Commission





LEGISLATIVE ASSEMBLY

### Select Committee on Conservation Authorities

The Select Committee appointed by the Legislative Assembly of the Province of Ontario "... to inquire into and review the provisions of The Conservation Authorities Act and such other Acts of this Legislature relevant to the powers exercised by conservation authorities as the Committee may deem appropriate

- "And that without limiting the generality of the foregoing to inquire into and review the following matters:
- (a) the constitution and powers of conservation authorities including the number and method of appointment of members;
- (b) the system of financing the work of conservation authorities and the ability of local municipalities to pay for their share of conservation schemes;
- (c) the power of conservation authorities to acquire or expropriate lands and the methods used therefor;
- (d) the administrative practices and methods of conservation authorities in carrying out their responsibilities under The Conservation Authorities Act."

Conservation authorities, municipalities, associations and individuals are invited to present submissions.

Submissions should be filed with the Secretary by October 15th, 1965. Hearings will commence subsequent to that date.

D. Arthur Evans, M.P.P. Chairman

Mrs. H. G. Rowan, C.A., Secretary, Box 91, Parliament Bldgs., Toronto, Telephone 365-2804



# WRITTEN SUBMISSIONS MADE TO SELECT COMMITTEE ON CONSERVATION AUTHORITIES

#### to January 14th, 1966

#### Conservation Authorities

Ausable River Conservation Authority Big Creek Region, Otter Creek and Catfish Creek Conservation Authorities Cataraqui Region Conservation Authority Credit Valley Conservation Authority Grand Valley Conservation Authority Halton Region Conservation Authority Holland Valley Conservation Authority Lower Thames Valley Conservation Authority Maitland Valley Conservation Authority Metropolitan Toronto and Region Conservation Authority Moira River Conservation Authority Niagara Peninsula Conservation Authority North Grey Region and Sauble Valley Conservation Authorities Otonabee Region, Central Lake Ontario, Crowe Valley and Ganaraska Region Conservation Authorities Saugeen Valley Conservation Authority Sault Ste. Marie Region Conservation Authority South Nation River Conservation Authority Sydenham Valley Conservation Authority Upper Thames River Conservation Authority



#### Municipalities

Woolwich, Township of

Albion, Township of Artemesia, Township of Aurora, Town of Belleville, City of Bertie, Township of Blenheim, Town of; Camden, Township of; Chatham, City of; Chatham, Township of; Harwich, Township of; Howard, Township of; Orford, Township of; Raleigh, Township of; Ridgetown, Town of; Romney, Township of; Thamesville, Village of; Tilbury, Town of; Tilbury East, Township of; Tilbury West, Township of; and Zone, Township of Bosanquet, Township of Chatham, City of Crystal Beach, Village of Dundas, Town of Dunwich, Township of Exeter, Town of Flamborough West, Township of Garafraxa West, Township of Hastings, County of Innisfil, Township of Kingston, City of Lavant, Township of London, Township of Longlac, Township of Luther West, Township of Matilda, Township of Metropolitan Toronto Council, the Executive Committee of Norwich South, Township of Oakville, Town of Palmerston, Town of Port Hope, Town of Sault Ste. Marie, City of Scarborough, Township of Swansea, Village of Thorold, Township of Toronto Gore, Township of Waterloo, Township of Whitby, Township of



#### Municipalities (continued)

York, County of, Planning Office York East, Township of York North, Township of

#### Ontario Government Agencies

Ontario Water Resources Commission

#### Organizations and Individuals

Association of Ontario Land Surveyors

Beckett, Leo G.

Black River Control Committee

Campbell, A.M., Reeve of the Township of Scarborough

Card, Julia

Central Middlesex Planning Board

Committee of Conservation Authority Chairmen

Dawson, J. C.

Farina, John

Federation of Ontario Naturalists

Fines, Estate of Donald B.

Geiger, Mrs. D. W. and Eisenhauer, Mrs. H. R.

Goodman & Goodman, Barristers & Solicitors

Hall, F. C.

Hancock, F. P.

Hogg, Dr. A. D.

International Union, UAW, Canadian Region

Jane and Eglinton Property Owners

Jones, C. A.

Junkin, Marvin

Long, Norman W.

Maple Creek Farms

McIntosh, T. Allen

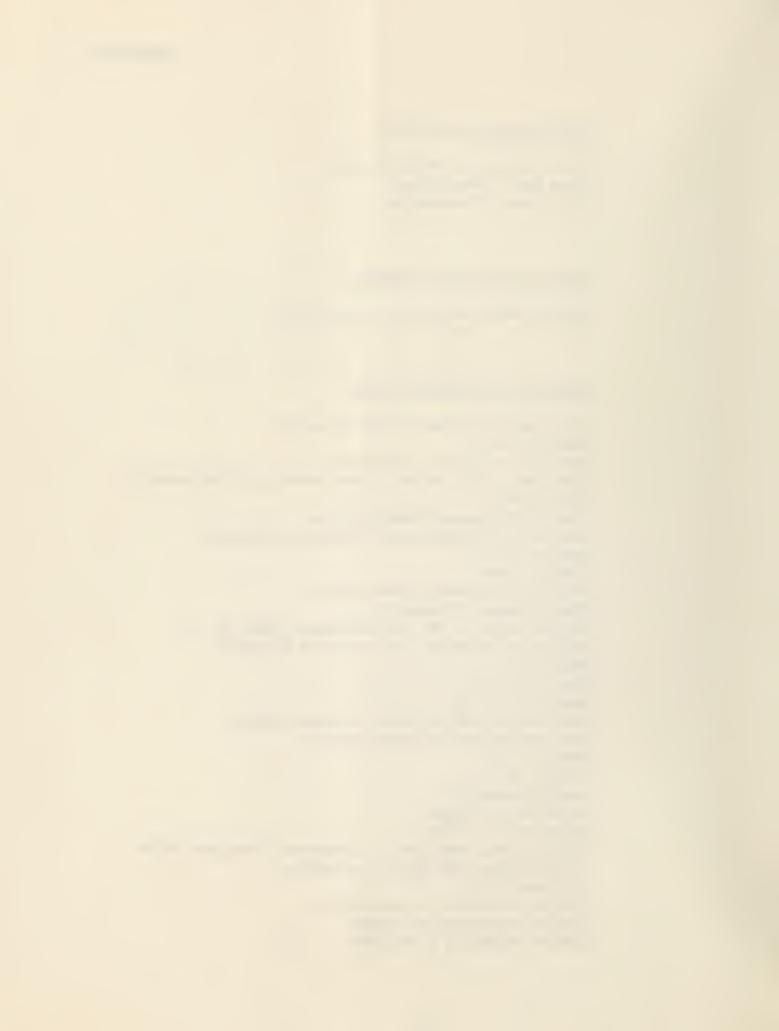
National Research Council, Canadian Committee on the International Biological Programme

Newman, J. C.

Ontario Federation of Agriculture

Ontario Federation of Labour

Ontario Municipal Association



#### Organizations and Individuals (continued)

Oxford County Federation of Agriculture
Paulynne Park
Peart, Fred
Pepper, Foster
Provincial Council of Women of Ontario, The
Prue, Sydney
Sarnia Lambton Regional Tourist Council
Sauriol, Charles
Sterne, Eliza Ann
Trimbee, James W., Sr.
Whitaker, W. D.
Wishart, George



# ATTENDANCES UPON THE SELECT COMMITTEE ON CONSERVATION AUTHORITIES

#### to January 14th, 1966

#### Conservation Authorities

Ausable River Conservation Authority
Big Creek Region, Otter Creek and Catfish Creek
Conservation Authorities
Metropolitan Toronto and Region Conservation Authority

#### Municipalities

Albion, Township of
Bosanquet, Township of
Exeter, Town of
Norwich South, Township of
Scarborough, Township of
Toronto Gore, Township of
York East, Township of
York North, Township of

#### Organizations and Individuals

Beckett, Leo G.
Campbell, A. M., Reeve of the Township of Scarborough
Committee of Conservation Authority Chairmen
Hogg, Dr. A. D.
Jones, C. A.
Long, Norman W.
Maple Creek Farms
Paulynne Park
Sarnia Lambton Regional Tourist Council
Sterne, Eliza Ann
Trimbee, James W., Sr.





